

Message Text

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21

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FM SECSTATE WASHDC

TO AMEMBASSY MANILA

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CINCPACREPPHIL

13 AF

MAC SCOTT AFB/DO/CGPA

22 AF TRAVIS/DO/LGPA

C O N F I D E N T I A L STATE 246196

E.O. 11652: GDS

TAGS: EAIR, MARR, RP

SUBJECT: MAC CHARTER AIRCRAFT - GOP REQUEST FOR DIPLOMATIC
CLEARANCE

REFS: (A) MANILA 14154; (B) MANILA 13537

1. PROCEDURES DESCRIBED IN PARA 2 REF A APPEAR TO
CONSTITUTE SATISFACTORY RESOLUTION OF MAC CHARTER CLEARANCE
PROBLEM, EXCEPT FOR LABELING LETTER TO PHIL AUTHORITIES AS
REQUEST FOR DIPLOMATIC CLEARANCE. SUCH A LABEL IMPLIES
THAT PHIL AUTHORITIES HAVE RIGHT TO APPROVE OR DENY
LANDING OF MAC CHARTER AIRCRAFT AT US BASES. IN
IMPLEMENTING NEW PROCEDURES, THEREFORE, EMBASSY AND BASE
AUTHORITIES SHOULD BE CAREFUL TO MAINTAIN USG POSITION
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THAT, ALTHOUGH NOT SPECIFICALLY REFERRED TO IN ARTICLE IV

OF MBA, LONGSTANDING PRACTICE OF BOTH GOVERNMENTS IN IMPLEMENTING MBA HAS BEEN TO TREAT MILITARY CHARTER AIRCRAFT AS BEING WITHIN SCOPE OF ARTICLE IV. MOREOVER, IT IS OUR UNDERSTANDING THAT EXPRESS LANGUAGE COVERING CHARTER AIRCRAFT CONTAINED IN DECEMBER, 1971 TECHNICAL PANEL DRAFT OF ARTICLE IV WAS AGREED BY BOTH SIDES PRIOR TO SUSPENSION OF NEGOTIATIONS, AND THAT ONLY REMAINING ISSUE WAS PROVISION ON FEES AND OTHER CHARGES AT PHIL PORTS AND CIVIL AIRPORTS.

2. IN FUTURE DISCUSSIONS WITH PHIL AUTHORITIES ON MAC CHARTER CLEARANCE PROCEDURES, EMBASSY SHOULD AVOID USE OF WORDS "FULL OPERATIONAL CONTROL" IN DESCRIBING RELATIONSHIP OF US ARMED FORCES AND CHARTER AIRCRAFT. EXCEPT WHEN OPERATING IN COMBAT ZONES, U.S. MILITARY AUTHORITIES DO NOT CONTROL FLIGHT OPERATIONS OF CHARTER AIRCRAFT. UNDER NORMAL CIRCUMSTANCES CHARTER AIRCRAFT OPERATE AS ANY OTHER INDEPENDENT CONTRACTOR. THE CENTRAL POINT TO BE EMPHASIZED IS THAT THESE AIRCRAFT ARE OPERATING FOR THE US ARMED FORCES IN THE PERFORMANCE OF AIRLIFT MISSIONS ESSENTIAL TO THE OPERATIONS OF THE US FORCES IN THE PHILIPPINES, AND GUARANTEED ACCESS TO U.S. BASES IS THEREFORE REQUIRED.

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